REQUIRED SUPPLEMENTARY STEWARDSHIP INFORMATION

STEWARDSHIP INVESTMENTS IN HUMAN CAPITAL

Stewardship investments are made by DOL for the benefit of the nation. For accounting purposes, these investments are expensed as incurred, and reflected in the net cost of DOL's operations. However, stewardship investments provide long term benefits which cannot be measured in traditional financial reports.

DOL's stewardship investments are in human capital, reported as expenses in the net cost of DOL's employment and training programs. These investments are intended to maintain or increase national economic productive capacity, as demonstrated by program outputs and outcomes. Within DOL, the Employment and Training Administration and the Veterans' Employment and Training Service administer programs which invest in human capital, as discussed below.

Employment and Training Administration

The U.S. Department of Labor, Employment and Training Administration's (ETA) Federal investment in human capital comprises expenses incurred for training and employment services enacted under the Workforce Investment Act of 1998 (WIA); Job Training Partnership Act, as amended (JTPA); and the Trade Act of 1974, as amended (Trade Act). This investment is made for the general public and the expenses incurred are intended to increase or maintain national economic productive capacity. For the fiscal year ended September 30, 2000, the ETA incurred expenses in nominal dollars totaling \$5,326 million, excluding the cost of internal Federal education and training.

A brief description of the programs under each Act is as follows:

Workforce Investment Act

- **Youth Activities** Grants to provide financial assistance to States and U.S. territories to design and operate workforce investment activities for eligible youth.
- Adult and Dislocated Worker Employment and Training Activities Grants to provide financial assistance to States and U.S. territories to design and operate training programs for low income adults and re-employment services and retraining assistance to individuals dislocated from their employment.
- **Job Corps** Nationwide program carried out in partnership with States and communities to assist eligible youth to become more responsible, employable, and productive citizens.
- National Programs Grants to provide financial assistance in support of employment and training activities and opportunities for Native American; Migrant and Seasonal Farmworker; Veterans; and Disadvantaged Youth.

Job Training Partnership Act

- Adult Employment and Training Grants to provide financial assistance to States and U.S. territories to design and operate training programs for low income adults.
- C **Dislocated Worker Employment and Training** Grants to provide re-employment services and retraining assistance to individuals dislocated from their employment.
- **Youth Training** Grants to provide financial assistance to States and U.S. territories to design and operate training programs for economically disadvantaged youth.

- C Summer Youth Employment and Training Grants to operate programs of employment and opportunities, as well as academic enrichment for economically disadvantaged youth during the summer months.
- C School-To-Work Opportunities Grants to States and localities, jointly administered by the DOL and U.S. Department of Education to build systems that provide youth with the knowledge and skills necessary to make an effective transition from school to careers through work-based learning, school-based education, and connecting activities.
- Native Americans Grants to Indian tribes and other Native American groups to provide training, work experience, and other employment-related services to Native Americans.
- C Migrant and seasonal farm workers Grants to public agencies and nonprofit groups to provide training and other employability development services to economically disadvantaged families whose principal livelihood is gained in migratory and other forms of seasonal farm work.
- **Veterans Employment** Grants or contracts to provide disabled, Vietnam era, and recently separated veterans with programs to meet their unique employment and training needs.
- National Activities Provides program support for JTPA activities and nationally administered programs for segments of the population that have special disadvantages in the labor market.

Trade Act of 1974

- C Trade Adjustment Assistance Adjustment assistance, including cash weekly benefits, training, job search, and relocation allowances provided to workers as authorized by the Trade Act of 1974, as amended.
- North American Free Trade Agreement (NAFTA) Transition adjustment assistance, including weekly cash benefits, training, job search, and relocation allowances provided to workers determined to be adversely affected as a result of the NAFTA as authorized by the Trade Act of 1974, as amended.

Veterans' Employment and Training Service

The mission of Veterans' Employment and Training Service (VETS) is to help veterans, Reservists, and National Guard members secure employment and the rights and benefits associated with those programs. Services provided are consistent with the changing needs of employers and the eligible veterans' population, with priority given to disabled veterans and other veterans with significant disadvantages in the labor market.

VETS can be broken down into two main areas, Employment Services and Transition and Reemployment Services. Brief descriptions follow:

Employment Services

Disabled Veterans Outreach Program Specialist

The Disabled Veterans' Outreach Program (DVOP) was first established by Executive Order in 1977. It was later authorized by the Veterans' Rehabilitation and Education Amendments of 1980 Public Law (P.L.) 96-466 and is codified at Section 4103A of Title 38, United States Code. DVOP grants are made to State Employment Security Agencies (SESAs) according to the distribution formula prescribed by law and administrative regulations. DVOP staff provided counseling, assessment and lifelong learning skills for veterans and or referral to training.

Local Veterans' Employment Representative

The Local Veterans' Employment Representative (LVER) program was first authorized under the original "GI Bill," the Servicemen's Readjustment Act of 1944; P.L. 78-346. As amended by P.L. 100-323 and more recently by P.L. 102-16, it is codified at Section 4104 of Title 38, United States Code. The program provides grants to SESAs for the appointment of LVER staff positions identified in Job Service local offices to enhance the services provided to veterans through oversight, technical support, and direct provision of services. LVER staff helped veterans into productive employment through lifelong learning services.

Transition and Reemployment Services

Transition Assistance Program

In November 1990, with the enactment of Public Law 101-510, the Transition Assistance Program (TAP) was authorized as a permanent program under Title 10, United States Code, Chapter 58, Section 1144. TAP operates as a partnership between the Departments of Labor, Defense, and Veterans Affairs. This partnership also exists at the local level, where memoranda of understanding spell out the responsibilities of SESAs, military installations, VETS staff and VA facilities. The program provides separating service members, their spouses or individuals retiring from military service with career counseling and training on becoming productive members of society through employment.

Uniformed Services Employment and Reemployment Rights

The Uniformed Services Employment and Reemployment Rights Act of 1994 (USERRA or the Act) was signed into law on October 13, 1994. This Act is codified at Title 38, Chapter 43, United States Code. USERRA is a complete revision of the predecessor Veterans' Reemployment Rights law. USERRA continues to protect civilian job rights and benefits for veterans, members of the National Guard and Reserves. The VETS intervention educates both employee and employer so they better understand the rights of the individuals and promotes a more productive relationship between employer and employee.

The full cost of VETS major programs is presented below. Full costs include all direct program costs and those indirect costs which can reasonably be assigned or allocated to the program.

(Dollars in Thousands)		2000
Program Expenses		
Counseling and Employment Services		
Disabled Veterans Outreach Program	\$	80,215
Local Veterans' Employment Representative		77,079
Transition and Reemployment Services		24,958
	<u>\$</u>	182,252

A summary of program outputs is presented below.

Program Outputs	2000
Disabled Veterans Outreach Program	
Participants employed	146,000
Disabled veterans	17,500
Special disabled veterans	8,600
Participants assisted	568,000
Local Veterans' Employment Representative	
Participants employed	156,700
Disabled veterans	14,800
Special disabled veterans	6,900
Participants assisted	632,600
Transition and Reemployment Services	
Participants served	121,384
Workshops	3,121
Uniformed Services Employment and Reemployment	
Briefings, presentations and technical assistance	4,981

DEFERRED MAINTENANCE

The U.S. Department of Labor, Employment and Training Administration (ETA) maintains ninety-six (96) Job Corps centers located throughout the United States. Funding constraints may limit the extent of maintenance undertaken during each fiscal year. Consequently, maintenance projects are not always performed as scheduled and, therefore, must be deferred to a future period.

Information on deferred maintenance is based on condition assessment surveys that are conducted every three years at each Job Corps center to determine the current condition of facilities and the estimated cost to correct deficiencies. The surveys are based on methods and standards that are applied on a consistent basis, including:

- C condition descriptions of facilities,
- C recommended maintenance schedules,
- C estimated costs for maintenance actions, and
- C standardized condition codes.

These surveys evaluate the facilities at each Job Corps center to identify:

- C rehabilitation projects that are required to provide for health and safety, or upgrade to an acceptable state of repair,
- C present utilization,
- C health and safety programs,
- C barrier-free access,
- C maintenance, operations, and security programs,
- C energy usage,
- C natural hazards, and
- C conformance to U.S. Environmental Protection Agency and applicable air and water quality standards.

The estimated cost of deferred maintenance at September 30, 2000 is summarized as follows:

			Le	easehold	
(Dollars in Thousands)	<u>B</u>	uildings	Imp	rovements	 Total
Site Utilities	\$	22,585	\$	17,626	\$ 40,211
Structural and mechanical		42,196		17,146	59,342
New construction and space utilization		5,839		6,644	12,483
Other		1,478		22	 1,500
	<u>\$</u>	72,098	\$	41,438	\$ 113,536

SOCIAL INSURANCE PROGRAMS

The Federal Accounting Standards Advisory Board (FASAB) has classified certain government income transfer programs as social insurance programs. Recognizing that these programs have complex characteristics that do not fit traditional accounting models, the FASAB has developed accounting standards for social insurance programs which require the presentation of supplementary information to facilitate the assessment of the program's long term sustainability.

The U.S. Department of Labor operates two programs classified under Federal accounting standards as social insurance programs, the Unemployment Insurance Program and the Black Lung Disability Benefits Program. Presented below is the supplementary information for the two programs.

UNEMPLOYMENT INSURANCE PROGRAM

The Unemployment Insurance (UI) Program was created in 1935 to provide income assistance to unemployed workers who lose their jobs through no fault of their own. The program protects workers during temporary periods of unemployment through the provision of unemployment compensation benefits. These benefits replace part of the unemployed worker's lost wages and, in so doing, stabilize the economy during recessionary periods by increasing the unemployed's purchasing power. The UI program operates counter cyclically, with benefits exceeding tax collections during recessionary periods and UI tax revenues exceeding benefit payments during periods of recovery.

Program Administration and Funding

The UI program is administered through a unique system of Federal-State partnerships, established in Federal law but executed through conforming State laws by State officials. The Federal government provides broad policy guidance and program direction through the oversight of the U.S. Department of Labor, while program details are established through individual State UI statutes, administered through State UI agencies.

Federal and State unemployment taxes

The UI program is financed through the collection of Federal and State unemployment taxes levied on subject employers and deposited in the Unemployment Trust Fund (UTF). The UTF was established to account for the receipt, investment and disbursement of unemployment taxes. Federal unemployment taxes are used to pay for the administrative costs of the UI program, including grants to each State to cover the costs of State UI operations and the Federal share of extended UI benefits. Federal unemployment taxes are also used to maintain a loan account within the UTF, from which insolvent States may borrow funds to pay UI benefits. State UI taxes are used exclusively for the payment of regular UI benefits, as well as the State's share of extended benefits.

Federal unemployment taxes

Under the provisions of the Federal Unemployment Tax Act (FUTA), a Federal tax is levied on covered employers, at a current rate of 6.2% of the first \$7,000 in annual wages paid to each employee. This Federal tax rate is reduced by a credit of up to 5.4%, granted to employers paying State UI taxes under conforming State UI statutes. Accordingly, in conforming States, employers pay an effective Federal tax of 0.8%. Federal unemployment taxes are collected by the Internal Revenue Service.

State unemployment taxes

In addition to the Federal tax, individual States finance their UI programs through State tax contributions from subject employers based on the wages of covered employees. (Three States also collect contributions

from employees). Within Federal confines, State tax rates are assigned in accordance with an employer's experience with unemployment. Actual tax rates vary greatly among the States and among individual employers within a State. At a minimum, these rates must be applied to the Federal tax base of \$7,000; however, States may adopt a higher wage base than the minimum established by FUTA. State UI agencies are responsible for the collection of State unemployment taxes.

Unemployment Trust Fund

Federal and State UI taxes are deposited into designated accounts within the Unemployment Trust Fund. The UTF was established under the authority of Title IX, Section 904 of the Social Security Act of 1935, as amended, to receive, hold, invest, loan and disburse Federal and State UI taxes. The U.S. Department of the Treasury acts as custodian over monies deposited into the UTF, investing amounts in excess of disbursing requirements in Treasury securities. The UTF is comprised of the following accounts:

Federal Accounts

The Employment Security Administration Account (ESAA) was established pursuant to Section 901 of the Act. All tax receipts collected under the Federal Unemployment Tax Act (FUTA) are appropriated to the ESAA and used to pay the costs of Federal and State administration of the unemployment insurance program and veterans employment services, as well as 97 percent of the costs of the State employment services. Excess balances in ESAA, as defined under the Act, are transferred to other Federal accounts within the Fund, as described below.

The Federal Unemployment Account (FUA) was established pursuant to Section 904 of the Act. FUA is funded by any excesses from the ESAA as determined in accordance with Section 902 of the Act. Title XII, Section 1201 of the Act authorizes the FUA to loan Federal monies to State accounts that are unable to make benefit payments because the State UI account balance has been exhausted. Title XII loans must be repaid with interest. The FUA may borrow from the ESAA or EUCA, without interest, or may also receive repayable advances, with interest, from the general fund of the U.S. Treasury, when the FUA has a balance insufficient to make advances to the States.

The Extended Unemployment Compensation Account (EUCA) was established pursuant to Section 905 of the Act. EUCA provides for the payment of extended unemployment benefits authorized under the Federal-State Extended Unemployment Compensation Act of 1970, as amended. Under the extended benefits program, extended unemployment benefits are paid to individuals who have exhausted their regular unemployment benefits. These extended benefits are financed one-half by State unemployment taxes and one-half by FUTA taxes from the EUCA. The EUCA is funded by a percentage of the FUTA tax transferred from the ESAA in accordance with Section 905(b)(1) and (2) of the Act. The EUCA may borrow from the ESAA or the FUA, without interest, or may also receive repayable advances from the general fund of the Treasury when the EUCA has a balance insufficient to pay the Federal share of extended benefits. During periods of sustained high unemployment, the EUCA may also receive payments and non-repayable advances from the general fund of the Treasury to finance emergency unemployment compensation benefits. Emergency unemployment benefits require Congressional authorization.

The Federal Employees Compensation Account (FECA) was established pursuant to Section 909 of the Act. The FEC Account provides funds to States for unemployment compensation benefits paid to eligible former Federal civilian personnel and ex-service members. Generally, benefits paid are reimbursed to the Federal Employees Compensation Account by the various Federal agencies. Any additional resources necessary to assure that the account can make the required payments to States, due to the timing of the benefit payments and subsequent reimbursements, will be provided by non-repayable advances from the general fund of the Treasury.

State Accounts

Separate <u>State Accounts</u> were established for each State and territory depositing monies into the Fund, in accordance with Section 904 of the Act. State unemployment taxes are deposited into these individual accounts and may be used only to pay State unemployment benefits. States may receive repayable advances from the FUA when their balances in the Fund are insufficient to pay benefits.

Railroad Retirement Accounts

The <u>Railroad UI Account</u> and <u>Railroad UI Administrative Account</u> were established under Section 904 of the Act to provide for a separate unemployment insurance program for railroad employees. This separate unemployment insurance program is administered by the Railroad Retirement Board, an agency independent of DOL. DOL is not responsible for the administrative oversight or solvency of the railroad unemployment insurance system. Receipts from taxes on railroad payrolls are deposited in the Railroad UI Account and the Railroad UI Administrative Account to meet benefit payment and related administrative expenses.

UI program benefits

The UI program provides regular and extended benefit payments to eligible unemployed workers. Regular UI program benefits are established under State law, payable for a period not to exceed a maximum duration. In 1970, Federal law began to require States to extend this maximum period of benefit duration by fifty percent during periods of high unemployment. These extended benefit payments are paid equally from Federal and State accounts.

Regular UI benefits

There are no Federal standards regarding eligibility, amount or duration of regular UI benefits. Eligibility requirements, as well as benefit amounts and benefit duration are determined under State law. Under State laws, worker eligibility for benefits depends on experience in covered employment during a past base period, which attempts to measure the workers' recent attachment to the labor force. Three factors are common to State eligibility requirements: (1) a minimum duration of recent employment and earnings during a base period prior to unemployment, (2) unemployment not the fault of the unemployed, and (3) availability of the unemployed for work.

Benefit payment amounts under all State laws vary with the worker's base period wage history. Generally, States compute the amount of weekly UI benefits as a percentage of an individual's average weekly base period earnings, within certain minimum and maximum limits. Most States set the duration of UI benefits by the amount of earnings an individual has received during the base period. Currently, all States have established the maximum duration for regular UI benefits at 26 weeks. Regular UI benefits are paid bythe State UI agencies from monies drawn down from the State's account within the Unemployment Trust Fund.

Extended UI benefits

The Federal/State Extended Unemployment Compensation Act of 1970 provides for the extension of the duration of UI benefits during periods of high unemployment. When the insured unemployment level within a State, or in some cases total unemployment, reaches certain specified levels, the State must extend benefit duration by fifty percent, up to a combined maximum of 39 weeks. Fifty percent of the cost of extended unemployment benefits is paid from the Extended Unemployment Compensation Account within the UTF, and fifty percent by the State, from the State's UTF account.

Emergency UI benefits

During prolonged periods of high unemployment, Congress may authorize the payment of emergency unemployment benefits to supplement extended UI benefit payments. Emergency benefits were last authorized in 1991 under the Emergency Unemployment Compensation Act. Emergency benefit payments in excess of \$28 billion were paid over the three year period ending in 1994. Emergency benefits were paid from the surplus of Federal unemployment taxes in EUCA, and, once EUCA balances were exhausted, from general revenues of the U.S. Treasury.

Federal UI benefits

Unemployment benefits to unemployed Federal workers are paid from the Federal Employment Compensation Account within the Unemployment Trust Fund. These benefit costs are reimbursed by the responsible Federal agency and are not considered to be social insurance benefits. Federal unemployment compensation benefits are not included in this discussion of social insurance programs.

Program Finances and Sustainability

At September 30, 2000, total assets within the UTF exceeded liabilities by \$87.2 billion. This fund balance approximates the accumulated surplus of tax revenues and earnings on these revenues over benefit payment expenses and is available to finance benefit payments in future periods when tax revenues may be insufficient. Treasury invests this accumulated surplus in Federal securities. The net value of these securities at September 30, 2000 was \$86.4 billion. These investments accrue interest, which is distributed to eligible State and Federal accounts within the UTF. Interest income from these investments during FY 2000 was \$5.4 billion. Federal and State UI tax and reimbursable revenues of \$27.6 billion and regular and extended benefit payment expense of \$20.7 billion were recognized for the year ended September 30, 2000.

As discussed in Note 1.L.1 to the consolidated financial statements, DOL recognized a liability for regular and extended unemployment benefits to the extent of unpaid benefits applicable to the current period. Accrued unemployment benefits payable at September 30, 2000 were \$797.2 million.

Effect of Projected Cash Inflows and Outflows on the Accumulated Net Assets of the UTF

The ability of the UI program to meet a participant's future benefit payment needs depends on the availability of accumulated taxes and earnings within the UTF. The Department measures the effect of projected benefit payments on the accumulated net assets of the UTF, under an open group scenario, which includes current and future participants in the UI program. Future estimated cash inflows and outflows of the UTF are tracked by the Department for budgetary purposes. These projections allow the Department to monitor the sensitivity of the UI program to differing economic conditions, and to predict the program's sustainability under varying economic assumptions.

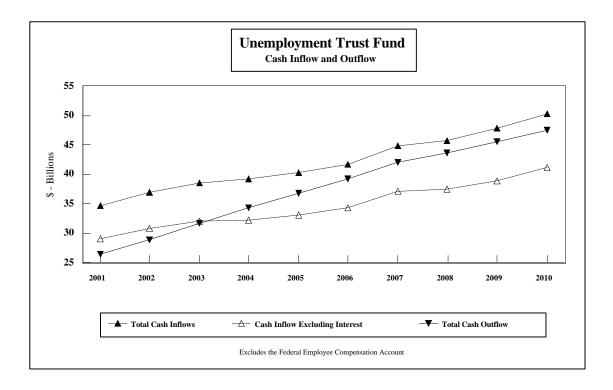
Presented on the following pages is the effect of projected economic conditions on the net assets of the UTF, excluding the Federal Employees Compensation Account.

Charts I and II graphically depict the effect of expected economic conditions on the UTF over the next ten years.

Projected Cash Inflows and Outflows Under Expected Economic Conditions

Chart I depicts projected cash inflows and outflows of the UTF over the next ten years, under expected economic conditions. Both cash inflows and cash inflows excluding interest earnings are displayed. Current estimates by the Department are based on an expected unemployment rate of 4.12% during FY 2001, increasing to 5.10% in FY 2007 and thereafter. These projections, excluding interest earnings, indicate net cash inflows through FY 2003, with a crossover to net outflows in FY 2004. Cash inflows combined with interest earnings exceed cash outflows for each of the ten years presented, although this net excess decreases from \$8.2 billion at the end of FY 2001 to \$2.9 billion at the end of FY 2010.

Chart I



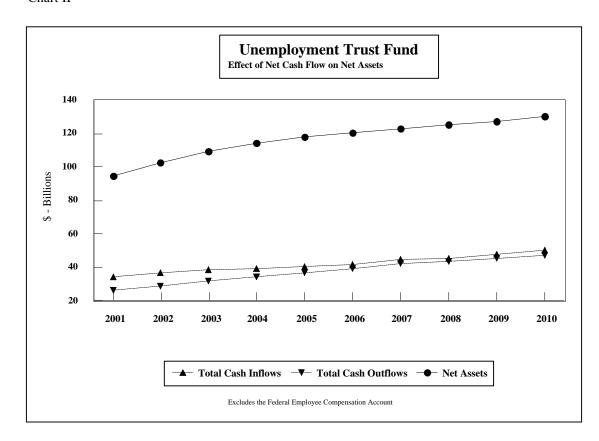
Effect of Projected Cash Inflows and Outflows on the Accumulated Net Assets of the UTF - Continued

Effect of Expected Cash Flows on UTF Assets

Chart II demonstrates the effect of these expected cash inflows and outflows on the net assets of the UTF over the ten year period ended September 30, 2010. Yearly projected total cash inflows, including interest earnings, and cash outflows are depicted, as well as the net effect of this cash flow on UTF assets.

Total cash inflows exceed cash outflows in each of the ten years projected, although the margin of excess decreases by 65% from FY 2001 to FY 2010. Net UTF assets increase by 51% over the ten year period, from \$86.3 billion at the beginning of FY 2001 to \$130.4 billion in FY 2010.

Chart II



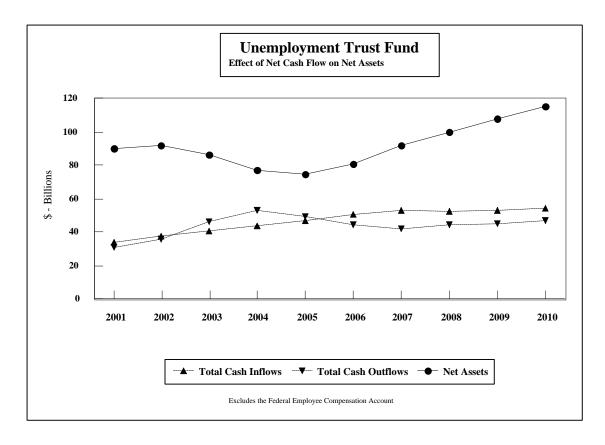
Recessionary Scenarios

Charts III and IV demonstrate the effect on accumulated UTF assets of projected total cash inflows and cash outflows of the UTF over the ten year period ending September 30, 2010, under moderate and severe recession scenarios. Each scenario uses an open group, which includes current and future participants in the UI program. Charts III and IV assume increased rates of unemployment during mild and deep periods of recession.

Effect on UTF Assets of Mild Recession

The Department projects the effect of moderate recession on the cash inflows and outflows of the UTF. Under this scenario, which utilizes a rising unemployment rate peaking at 7.43% in FY 2004, net cash outflows are projected to begin in FY 2003, increasing to a maximum of \$9.2 billion in FY 2004. Net cash inflows are reestablished in FY 2006 with a drop in the unemployment rate to 6.35%.

Chart III

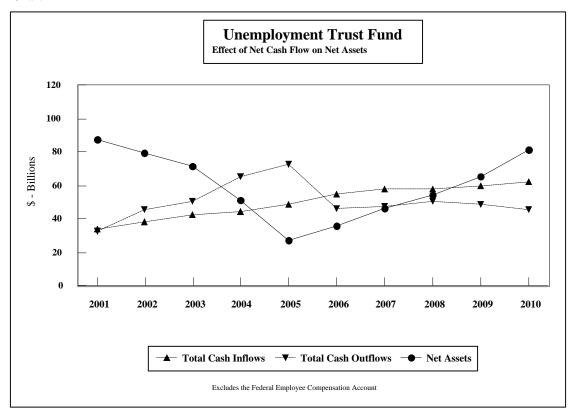


Effect on UTF Assets of Deep Recession

The Department also estimates the effect of severe recession on the cash inflows and outflows of the UTF. This scenario assumes a rising unemployment rate peaking at 10.15% in FY 2005. Under this scenario, net cash outflows are projected to begin in FY 2002, increasing to \$24.0 billion in FY 2005. During this four year period the net assets of the UTF decrease from \$87.5 billion to \$27.3 billion, a decline of \$60.2 billion (69%). While aggregate UTF balances remain positive, State accounts without sufficient reserve balances to absorb negative cash flows would be forced to borrow funds from the FUA to meet benefit payment requirements. State borrowing demands could also deplete the FUA, which borrows from the ESAA and the EUCA until they are depleted. The FUA would then require advances from the general fund of the U.S. Treasury to provide for State borrowings. (See discussion of State solvency measures following.)

Net cash inflows are reestablished early in FY 2006, with a drop in the unemployment rate to 7.82%. By the end of FY 2010, this positive cash flow has replenished UTF account balances to \$81.8 billion, or slightly less than the FY 2000 peak. This example demonstrates the counter cyclical nature of the UI program, which experiences net cash outflows during periods of recession, to be replenished through net cash inflows during periods of recovery.

Chart IV



Tables containing the total yearly cash inflow, interest earnings and cash outflow for each scenario are presented in the following pages.

U.S. DEPARTMENT OF LABOR

SUPPLEMENTARY SOCIAL INSURANCE INFORMATION

CASH INFLOW AND OUTFLOW OF THE

UNEMPLOYMENT TRUST FUND EXCLUDING THE FEDERAL EMPLOYEES COMPENSATION ACCOUNT FOR THE TEN YEAR PERIOD ENDED SEPTEMBER 30, 2010

(1) EXPECTED ECOMOMIC CONDITIONS

(Dollars in thousands)	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Balance, start of year	\$ 86,384,235	\$ 94,564,483	\$ 102,722,674	\$ 109,624,474	\$ 114,442,072	\$ 118,010,651	\$ 120,454,582	\$ 123,235,774	\$ 125,307,935	\$ 127,576,753
Cash inflow										
State unemployment taxes	22,063,000	23,612,000	24,607,000	24,689,000	25,444,000	26,482,000	29,149,000	30,756,000	32,637,000	34,781,000
Federal unemployment taxes	6,933,000	7,168,000	7,331,000	7,467,000	7,609,000	7,759,000	7,919,000	6,654,000	6,189,000	6,309,000
General revenue appropriation	-	-	-	-	-	-	-	-	-	-
Interest on loans	-	-	-	-	-	-	-	-	-	-
CMIA Receipts	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Deposits by the Railroad Retirement Board	53,700	97,000	126,800	128,300	99,300	78,800	90,500	111,800	114,700	102,200
Total cash inflow excluding interest	29,051,700	30,879,000	32,066,800	32,286,300	33,154,300	34,321,800	37,160,500	37,523,800	38,942,700	41,194,200
Interest on Federal securities	5,613,610	6,150,007	6,538,838	6,956,982	7,263,708	7,493,297	7,777,260	8,266,587	8,882,350	9,213,585
Total cash inflow	34,665,310	37,029,007	38,605,638	39,243,282	40,418,008	41,815,097	44,937,760	45,790,387	47,825,050	50,407,785
Cash outflow										
State unemployment benefits	22,807,000	25,152,000	27,949,000	30,590,000	32,931,000	35,358,000	38,043,000	39,503,000	41,236,000	43,126,000
State administrative costs	3,381,659	3,418,656	3,450,666	3,527,941	3,607,053	3,698,156	3,794,308	3,892,960	3,994,177	4,098,025
Federal administrative costs	170,509	170,916	172,051	174,337	176,421	178,901	181,321	183,806	186,357	188,973
Interest on tax refunds	4,414	4,564	4,581	4,666	4,755	4,849	5,019	4,380	4,298	4,406
Railroad Retirement Board withdrawals	121,480	124,680	127,540	128,740	130,200	131,260	132,920	134,080	135,400	136,700
Total cash outflow	26,485,062	28,870,816	31,703,838	34,425,684	36,849,429	39,371,166	42,156,568	43,718,226	45,556,232	47,554,104
Excess of total cash inflow excluding										
interest over total cash outflow	2,566,638	2,008,184	362,962	(2,139,384)	(3,695,129)	(5,049,366)	(4,996,068)	(6,194,426)	(6,613,532)	(6,359,904)
Excess of total cash inflow over										
total cash outflow	8,180,248	8,158,191	6,901,800	4,817,598	3,568,579	2,443,931	2,781,192	2,072,161	2,268,818	2,853,681
Balance, end of year	\$ 94,564,483	\$ 102,722,674	\$ 109,624,474	\$ 114,442,072	\$ 118,010,651	<u>\$ 120,454,582</u>	\$ 123,235,774	\$ 125,307,935	\$ 127,576,753	\$ 130,430,434
Total unemployment rate	4.12%	4.28%	4.45%	4.65%	4.80%	4.95%	5.10%	5.10%	5.10%	5.10%

U.S. DEPARTMENT OF LABOR

SUPPLEMENTARY SOCIAL INSURANCE INFORMATION

CASH INFLOW AND OUTFLOW OF THE

UNEMPLOYMENT TRUST FUND EXCLUDING THE FEDERAL EMPLOYEES COMPENSATION ACCOUNT FOR THE TEN YEAR PERIOD ENDED SEPTEMBER 30, 2010

(2) MILD RECESSIONARY UNEMPLOYMENT RATE

(Dollars in thousands)	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Balance, start of year	\$ 86,384,235 \$	89,965,851	\$ 91,937,780 \$	86,618,775	\$ 77,398,220	\$ 74,928,350 \$	81,054,741	\$ 92,162,759	\$ 100,153,739	\$ 108,305,730
Cash inflow										
State unemployment taxes	22,029,000	25,033,000	28,114,000	31,208,000	34,712,000	37,809,000	39,443,000	39,473,000	39,230,000	39,866,000
Federal unemployment taxes	6,882,000	7,081,000	7,176,000	7,251,000	7,415,000	7,633,000	7,993,000	7,050,000	6,841,000	6,893,000
General revenue appropriation	66	286	14,669	35,145	24,431	3,784	721	2,024	160	143
Interest on loans	-	-	-	11,000	89,000	177,000	178,000	133,000	71,000	32,000
CMIA Receipts	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Deposits by the Railroad Retirement Board	53,700	97,000	126,800	128,300	99,300	78,800	90,500	111,800	114,700	102,200
Total cash inflow excluding interest	28,966,766	32,213,286	35,433,469	38,635,445	42,341,731	45,703,584	47,707,221	46,771,824	46,258,860	46,895,343
Interest on Federal securities	5,461,256	5,642,761	5,534,430	5,112,714	4,735,781	4,828,746	5,352,132	6,096,843	6,892,976	7,455,772
Total cash inflow	34,428,022	37,856,047	40,967,899	43,748,159	47,077,512	50,532,330	53,059,353	52,868,667	53,151,836	54,351,115
Cash outflow										
State unemployment benefits	27,051,000	31,983,000	42,172,000	48,693,000	45,335,000	40,277,000	37,837,000	40,637,000	40,679,000	42,632,000
State administrative costs	3,499,035	3,601,014	3,810,829	3,968,106	3,901,127	3,814,008	3,795,029	3,918,161	3,994,337	4,098,169
Federal administrative costs	170,509	170,916	172,051	174,337	176,421	178,901	181,321	183,806	186,357	188,973
Interest on tax refunds	4,382	4,508	4,484	4,531	4,634	4,770	5,065	4,640	4,751	4,814
Railroad Retirement Board withdrawals	121,480	124,680	127,540	128,740	130,200	131,260	132,920	134,080	135,400	136,700
Total cash outflow	30,846,406	35,884,118	46,286,904	52,968,714	49,547,382	44,405,939	41,951,335	44,877,687	44,999,845	47,060,656
Excess of total cash inflow excluding										
interest over total cash outflow	(1,879,640)	(3,670,832)	(10,853,435)	(14,333,269)	(7,205,651)	1,297,645	5,755,886	1,894,137	1,259,015	(165,313)
Excess of total cash inflow over										
total cash outflow	3,581,616	1,971,929	(5,319,005)	(9,220,555)	(2,469,870)	6,126,391	11,108,018	7,990,980	8,151,991	7,290,459
Balance, end of year	\$ 89,965,851 \$	91,937,780	\$ 86,618,775	77,398,220	\$ 74,928,350	\$ 81,054,741 \$	92,162,759	\$ 100,153,739	\$ 108,305,730	\$ 115,596,189
Total unemployment rate	4.80%	5.43%	6.60%	7.43%	7.12%	6.35%	5.62%	5.50%	5.20%	5.10%

U.S. DEPARTMENT OF LABOR

SUPPLEMENTARY SOCIAL INSURANCE INFORMATION

CASH INFLOW AND OUTFLOW OF THE

UNEMPLOYMENT TRUST FUND EXCLUDING THE FEDERAL EMPLOYEES COMPENSATION ACCOUNT FOR THE TEN YEAR PERIOD ENDED SEPTEMBER 30, 2010

(3) DEEP RECESSIONARY UNEMPLOYMENT RATE

(Dollars in thousands)	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Balance, start of year	\$ 86,384,235	\$ 87,491,422	\$ 79,715,647	\$ 71,883,007	\$ 51,322,303	\$ 27,362,724	\$ 36,013,284	\$ 46,525,951	\$ 54,200,880	\$ 65,469,405
Cash inflow										
State unemployment taxes	21,983,000	25,886,000	30,799,000	33,536,000	38,255,000	43,819,000	45,537,000	45,505,000	45,913,000	45,899,000
Federal unemployment taxes	6,858,000	6,979,000	7,083,000	7,086,000	7,166,000	7,566,000	8,251,000	7,772,000	8,284,000	9,486,000
General revenue appropriation	347	18,733	47,223	58,129	88,215	26,917	5,797	9,762	10,285	8,657
Interest on loans	-	-	21,000	249,000	1,029,000	1,539,000	1,457,000	1,487,000	1,515,000	1,353,000
CMIA Receipts	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Deposits by the Railroad Retirement Board	53,700	97,000	126,800	128,300	99,300	78,800	90,500	111,800	114,700	102,200
Total cash inflow excluding interest	28,897,047	32,982,733	38,079,023	41,059,429	46,639,515	53,031,717	55,343,297	54,887,562	55,838,985	56,850,857
Interest on Federal securities	5,391,692	5,256,240	4,649,598	3,734,882	2,463,455	2,262,198	2,698,185	3,441,981	4,301,055	5,315,689
Total cash inflow	34,288,739	38,238,973	42,728,621	44,794,311	49,102,970	55,293,915	58,041,482	58,329,543	60,140,040	62,166,546
Cash outflow										
State unemployment benefits	29,323,000	41,853,000	46,338,000	60,779,000	68,286,000	42,430,000	43,252,000	46,242,000	44,431,000	41,416,000
State administrative costs	3,562,197	3,861,709	3,919,244	4,268,510	4,465,450	3,898,466	3,957,345	4,089,612	4,113,005	4,114,768
Federal administrative costs	170,509	170,916	172,051	174,337	176,421	178,901	181,321	183,806	186,357	188,973
Interest on tax refunds	4,366	4,443	4,426	4,428	4,478	4,728	5,229	5,116	5,753	6,625
Railroad Retirement Board withdrawals	121,480	124,680	127,540	128,740	130,200	131,260	132,920	134,080	135,400	136,700
Total cash outflow	33,181,552	46,014,748	50,561,261	65,355,015	73,062,549	46,643,355	47,528,815	50,654,614	48,871,515	45,863,066
Excess of total cash inflow excluding										
interest over total cash outflow Excess of total cash inflow over	(4,284,505)	(13,032,015)	(12,482,238)	(24,295,586)	(26,423,034)	6,388,362	7,814,482	4,232,948	6,967,470	10,987,791
total cash outflow	1,107,187	(7,775,775)	(7,832,640)	(20,560,704)	(23,959,579)	8,650,560	10,512,667	7,674,929	11,268,525	16,303,480
Balance, end of year	\$ 87,491,422	\$ 79,715,647	\$ 71,883,007	\$ 51,322,303	\$ 27,362,724	\$ 36,013,284	\$ 46,525,951	\$ 54,200,880	\$ 65,469,405	\$ 81,772,885
Total unemployment rate	5.15%	6.80%	7.40%	9.07%	10.15%	7.82%	7.28%	7.05%	6.43%	5.65%

States Minimally Solvent

Another measure of the sufficiency of accumulated UTF assets to meet future benefit payment requirements analyzes the adequacy of each State's accumulated net assets or reserve balance to provide a defined level of benefits over a defined period of time. To be considered minimally solvent, a State's reserve balance should provide for one year's projected benefit payment needs based on the highest level of benefit payments experienced by the State. A ratio of 1.0 or greater indicates a state is minimally solvent. States below this level are the most vulnerable to exhausting their funds in a recession. States exhausting their reserve balance must borrow funds from the Federal Unemployment Account (FUA) to make benefit payments. During periods of high sustained unemployment, balances in the FUA may be depleted. In these circumstances, FUA is authorized to borrow from the Treasury general fund.

Chart V presents the State by State results of this analysis at September 30, 2000, in descending order, by ratio. As the table illustrates, 19 states failed to maintain minimal solvency ratios at September 30, 2000.

Chart V

Minimally Solvent		Not Minimally Solvent	_
State	Ratio	State	Ratio
Virgin Islands	3.64	Idaho	0.97
New Mexico	2.84	Kansas	0.97
Vermont	2.58	Maryland	0.97
New Hampshire	2.10	North Carolina	0.96
Delaware	2.04	Tennessee	0.95
Mississippi	1.97	Rhode Island	0.91
Georgia	1.89	South Dakota	0.83
Arizona	1.74	California	0.82
Utah	1.65	Kentucky	0.80
Wyoming	1.62	Michigan	0.75
Indiana	1.59	Arkansas	0.73
Hawaii	1.56	Pennsylvania	0.71
Oklahoma	1.53	Alabama	0.69
Florida	1.52	Ohio	0.65
Oregon	1.50	Minnesota	0.60
Montana	1.43	Missouri	0.60
Louisiana	1.40	West Virginia	0.53
Virginia	1.38	Illinois	0.52
Maine	1.34	New York	0.34
South Carolina	1.33	Texas	0.30
Iowa	1.22	North Dakota	0.25
Puerto Rico	1.22		
New Jersey	1.16		
Wisconsin	1.09		
Colorado	1.08		
District of Columbia	1.08		
Nevada	1.08		
Alaska	1.05		
Massachusetts	1.05		
Nebraska	1.01		
Connecticut	1.00		
Washington	1.00		

BLACK LUNG DISABILITY BENEFIT PROGRAM

The Black Lung Disability Benefit Program provides for compensation, medical and survivor benefits for eligible coal miners who are disabled due to pneumoconiosis (black lung disease) arising out of their coal mine employment. The U.S. Department of Labor operates the Black Lung Disability Benefit Program. The Black Lung Disability Trust Fund (BLDTF) provides benefit payments to eligible coal miners disabled by pneumoconiosis when no responsible mine operator can be assigned the liability.

Program administration and funding

Black lung disability benefit payments are funded by excise taxes from coal mine operators based on the sale of coal, as are the fund's administrative costs. These taxes are collected by the Internal Revenue Service and transferred to the BLDTF, which was established under the authority of the Black Lung Benefits Revenue Act, and administered by the U.S. Department of the Treasury. The Black Lung Benefits Revenue Act provides for repayable advances to the BLDTF from the general fund of the Treasury, in the event that BLDTF resources are not adequate to meet program obligations.

Program finances and sustainabilility

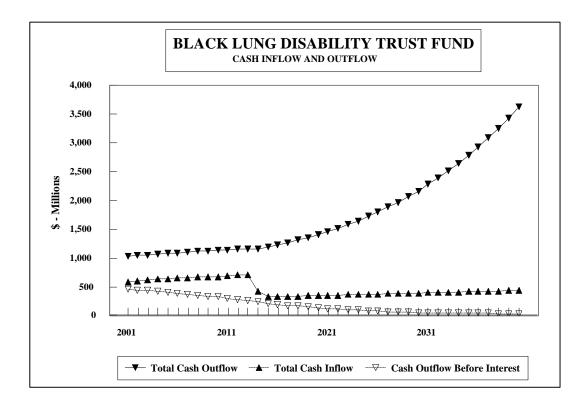
At September 30, 2000, total liabilities of the Black Lung Disability Trust Fund exceeded assets by \$6.7 billion. This deficit fund balance represented the accumulated shortfall of excise taxes necessary to meet benefit payment and interest expenses. This shortfall was funded by repayable advances to the BLDTF, which are repayable with interest. Outstanding advances at September 30, 2000 were \$6.7 billion, bearing interest rates ranging from 5.625 to 13.875 percent. Excise tax revenues of \$518.5 million, benefit payment expense of \$418.7 million and interest expense of \$541.1 million were recognized for the year ended September 30, 2000.

As discussed in Note 1.L.2, DOL recognized a liability for disability benefits to the extent of unpaid benefits applicable to the current period. Accrued disability benefits payable at September 30, 2000 were \$30.9 million. Although no liability was recognized for future payments to be made to present and future program participants, beyond the due and payable amounts accrued at year end, future estimated cash inflows and outflows of the BLDTF are tracked by the Department for budgetary purposes.

These projections, made over the forty year period ending September 30, 2040, indicate that cash inflows from excise taxes will exceed cash outflows for benefit payments and administrative expenses for each period projected. Cumulative net cash inflows are projected to reach \$11.6 billion by the year 2040. However, when interest payments required to finance the BLDTF's repayable advances are applied against this surplus cash inflow, the BLDTF's cash flow turns negative during each of the forty periods included in the projections. Net cash outflows after interest payments are projected to reach \$51.2 billion by the end of the year 2040, increasing the BLDTF's deficit to \$57.9 billion at September 30, 2040. (See Chart I on following page.)

The net present value of future benefit payments for the forty year period ended 2040 is \$3.5 billion. The net present value of future excise taxes for the forty year period is \$8.2 billion which results in a \$4.7 billion excess of excise taxes over benefit payments. However, the net present value of total cash outflows, including interest payments and administrative costs, is \$21.4 billion resulting in an excess of cash outflows over excise taxes of \$13.2 billion.

Chart I



The projected decrease in cash inflows in the year 2014 and thereafter is the result of a scheduled reduction in the tax rate on the sale of coal. This rate reduction is projected to result in a fifty-four percent decrease in the amount of excise taxes collected between the years 2013 and 2015. The cumulative effect of this change is estimated to be in excess of \$12.7 billion by the year 2040.

Yearly cash inflows and outflows are presented in the table on the following page.

U.S. DEPARTMENT OF LABOR SUPPLEMENTARY SOCIAL INSURANCE INFORMATION CASH INFLOW AND OUTFLOW OF THE BLACK LUNG DISABILITY TRUST FUND FOR THE FORTY YEAR PERIOD ENDING SEPTEMBER 30, 2040

(Dollars in thousands)	2001	2002	2003	2004	2005	2006 - 2040	Total
Cash inflow							
Excise taxes	\$ 591,000	\$ 606,000	\$ 619,000	\$ 628,000	\$ 636,000	\$ 15,746,596	\$ 18,826,596
Interest							
Total cash inflow	591,000	606,000	619,000	628,000	636,000	15,746,596	18,826,596
Cash outflow							
Disabled coal miners benefits	407,174	393,433	377,122	360,365	343,159	4,195,414	6,076,667
Administrative costs	52,657	54,237	55,706	57,216	58,769	886,607	1,165,192
Cash outflows before interest payments	459,831	447,670	432,828	417,581	401,928	5,082,021	7,241,859
Excess of cash inflow over cash outflow before interest payments	131,169	158,330	186,172	210,419	234,072	10,664,575	11,584,737
Interest on advances	566,560	593,990	621,436	648,858	676,479	59,671,331	62,778,654
Total cash outflow	1,026,391	1,041,660	1,054,264	1,066,439	1,078,407	64,753,352	70,020,513
Excess of total cash outflow over total cash inflow	(435,391	(435,660	(435,264)	(438,439)	(442,407)	(49,006,756)	(51,193,917)
Balance, start of year	(6,745,509	(7,180,900	(7,616,560)	(8,051,824)	(8,490,263)	(8,932,670)	(6,745,509)
Balance, end of year	\$ (7,180,900	\$ (7,616,560	\$ (8,051,824)	(8,490,263)	\$ (8,932,670)	\$ (57,939,426)	\$ (57,939,426)